

## Message Text

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17

ORIGIN EUR-25

INFO OCT-01 IO-14 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-07 PA-04 RSC-01 PRS-01 SP-03 SS-20

USIA-15 ACDA-19 TRSE-00 SAJ-01 CU-05 OIC-04 OMB-01

SAM-01 AEC-11 /156 R

DRAFTED BY EUR/RPM:JSDAVISON:RM  
APPROVED BY EUR/RPM:EJSTREATOR  
S/S:DWMILLER PM:JSALMON  
EUR:AAHARTMAN EUR/SOV:GHUMPHREY  
EUR:JGLOWENSTEIN  
C:VLEHOVICH  
ACDA:TMCNAMARA MBFR:MICHEL  
L:DSMALL NSC:MHIGGINS (SUB)  
JCS:COL. CLARK (INFORMED)  
DOD/ISA:PSMITH

----- 095174

R 120042Z JUL 74  
FM SECSTATE WASHDC  
TO USMISSION GENEVA  
USMISSION NATO  
INFO ALL NATO CAPITALS  
AMEMBASSY VIENNA  
USNMR SHAPE  
USCINCEUR  
USLOSACLANT  
USDOCOSOUTH

C O N F I D E N T I A L STATE 150575

E.O. 11652: GDS  
TAGS: PFOR, NATO  
SUBJECT: CSCE CONFIDENCE-BUILDING MEASURES - PRIOR  
NOTIFICATION OF SMALLER MANEUVERS

REF: GENEVA 4121  
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1. IF QUESTION OF NOTIFYING SMALLER MANEUVERS ARISES IN NATO CAUCUS YOU ARE AUTHORIZED TO SAY THAT WE WOULD EXPECT TO BE ABLE TO ACCEPT EVENTUAL DISCRETIONARY NOTIFICATION OF MANEUVERS BELOW THRESHOLD AS PART OF FINAL CBMS PACKAGE, PROVIDING CBM ITEMS ON MAJOR MANEUVERS CAN BE SATISFACTORILY AGREED. HOWEVER WE DO NOT BELIEVE ALLIES SHOULD PURSUE QUESTION OF SMALLER MANEUVERS UNTIL SOVIETS HAVE MADE CONCESSIONS ON LOWERING THRESHOLD FOR MAJOR MANEUVERS AND ON NOTIFYING NATIONAL AS WELL AS MULTINATIONAL MANEUVERS TO ALL PARTICIPANTS. THEREFORE WE PREFER NOT TO ENDORSE SPECIFIC PROPOSALS ON SMALLER MANEUVERS AT THIS TIME.

2. FYI: AT APPROPRIATE TIME, WE WOULD PROBABLY BE ABLE TO ACCEPT CONSENSUS ON EITHER SOVIET OR YUGOSLAV FORMULATIONS FOR NOTIFICATION OF MANEUVERS BELOW THRESHOLD FOR "MAJOR" MANEUVERS, PROVIDED VOLUNTARY AND DISCRETIONARY NATURE OF NOTIFICATIONS OF SMALLER SCALE MANEUVERS REMAINS CLEAR. TO THIS END, WE WOULD PREFER TO ADD "AT THEIR DISCRETION" AFTER "THE PARTICIPATING STATES MAY . . ." IN

THE YUGOSLAV PROPOSAL. OTHERWISE WE PREFER THE YUGOSLAV PROPOSAL TO THE SOVIET BECAUSE BILATERAL AGREEMENTS OVER A PERIOD OF TIME COULD GIVE RISE TO SUSPICION AMONG NON-SIGNATORIES OF SUCH AGREEMENTS. WE WOULD OPPOSE ANY EFFORTS TO FLESH OUT THESE FORMULATIONS OR TO GIVE THEM MORAL OR POLITICAL STATUS COMPARABLE TO PROVISIONS FOR MAJOR MANEUVERS AND EXCHANGE OF OBSERVERS CALLED FOR IN HELSINKI RECOMMENDATION. WE AGREE WITH USDEL COMMENT ON NECESSITY TO PROTECT FREEDOM OF MANEUVERS FOR AIR AND NAVAL UNITS. END FYI. KISSINGER

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DEFENSIVE CAPABILITIES, MILITARY PLANS, COMMITTEE MEETINGS  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 12 JUL 1974  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Authority:** golinofr  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
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**Original Handling Restrictions:** n/a  
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**TAGS:** PFOR, NATO, CSCE  
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